

**Planning Submission** 

# Section 37(1) Land Use Planning and Approvals Act 1993

Request to Amend the Northern Midlands Local Provisions Schedule

36 Collins Street, Evandale



APPROVED COMPANY ISO 9001 Quality Management Systems QMIS Certification

### Measured form and function



6ty Pty Ltd ABN 27 014 609 900

#### **Postal Address**

PO Box 63 Riverside Tasmania 7250 W 6ty.com.au E admin@6ty.com.au

Tamar Suite 103 The Charles 287 Charles Street Launceston 7250 **P** (03) 6332 3300

57 Best Street PO Box 1202 Devonport 7310 **P** (03) 6424 7161

| Issue          | Final           |
|----------------|-----------------|
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| Project Name   | Evandale Market |
| Project Number | 23.163          |
| Author         | Jacqui Tyson    |

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# **1.0 Introduction**

# **1.1 Purpose of the Report**

6ty° Pty Ltd has been engaged by Peter Woof to prepare an application for a draft amendment to the Local Provisions Schedule of the *Tasmanian Planning Scheme – Northern Midlands* ("the Scheme") in accordance with Section 37(1) of the *Land Use Planning and Approvals Act 1993* ("the Act").

The draft amendment seeks to introduce a Site-Specific Qualification to the Northern Midlands Local Provision Schedule to allow for use and development of a building associated with the Evandale Market on part of Lot 1 Collins Street, Evandale. The subject property is in the General Residential Zone under the Scheme.

The purpose of the proposed draft amendment is to enable consideration of a development application for construction of a new building associated with the Evandale Market. The building would be used to house indoor market stalls to expand the existing Sunday market. The intention is to expand the market offerings and meet demand for additional undercover market stalls, as these are less impacted by poor weather.

The proposed use and development would not be possible under the Scheme without the proposed draft scheme amendment.

This report forms the basis of the application and has been prepared having regard to the relevant requirements and objectives of the Act and relevant strategic planning documents including:

- Northern Tasmania Regional Land Use Strategy;
- State Policies;
- Northern Midlands Strategic Plan 2021-2027; and
- Tasmanian Planning Scheme Northern Midlands.

### **1.2 Application Overview**

| Subject Land           |                                                                             |
|------------------------|-----------------------------------------------------------------------------|
| Location               | Part of 36 (Lot 1) Collins Street, Evandale                                 |
| Title Information      | Certificate of Title Volume 141412 Folio 1                                  |
| PID                    | 3615502                                                                     |
| Title Area             | 8360m <sup>2</sup>                                                          |
| Current Zoning         | General Residential                                                         |
| Overlays               | Attenuation Code<br>Airport Obstacle Limitation Area<br>Bushfire-prone Area |
| Statutory References   |                                                                             |
| Planning Instrument    | Tasmanian Planning Scheme – Northern Midlands                               |
| Planning Authority     | Northern Midlands Council                                                   |
| Legislative Instrument | Land Use Planning and Approvals Act 1993                                    |



# **1.3 Proposed Draft Amendment**

The proposed draft amendment seeks to introduce a Site-Specific Qualification ("SSQ") to the Northern Midlands Local Provision Schedule to allow for use and development of a building associated with the Evandale Market.

The SSQ would apply to the northern part of 36 Collins Street, Evandale as identified in Figure 1 below. The identified area for the SSQ is approximately 1800m<sup>2</sup>.



Figure 1: Area of 36 Collins Street, Evandale subject to proposed Site-specific qualification identified in yellow.

The proposal will amend the Northern Midlands Local Provision Schedule NOR – Site-specific Qualifications table by inserting the following line:

| Reference<br>Number | Site<br>Reference                                                       | Folio of the<br>Register | Description<br>(modification,<br>substitution or<br>addition)                                                                                          | Relevant Clause in<br>State Planning<br>Provisions    |
|---------------------|-------------------------------------------------------------------------|--------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------|
| NOR-8.3             | Shown as<br>NOR-8.3 on<br>the overlay<br>maps<br>(Part of 36<br>Collins | 141412/1                 | An additional<br>Discretionary Use<br>Class for this site is:<br>General retail and<br>hire with the<br>qualification "If for a<br>market and directly | General Residential<br>Zone – clause 8.2 Use<br>Table |

| Street,   | associated with the |  |
|-----------|---------------------|--|
| Evandale) | Evandale market."   |  |

### **1.4 Statutory Overview**

Section 32(3)(c) of the Act provides than a Local Provisions Schedule (LPS) may, if permitted to do so by the SPP's, include a site-specific qualification, being a provision, or provisions, in relation to a particular area of land, that modify, are in substitution for, or are in addition to, a provision, or provisions, of the SPPs.

Section 32(4) further provides that an LPS may only include a provision referred to in subsection (3) in relation to an area of land if certain requirements are met, as addressed further in Section 3.1 of this report.

Section 38(1) of the Act requires that the Planning Authority must satisfy themselves that a draft amendment will meet the Local Provisions Schedule (LPS) criteria set out in section 34 of the Act. The following table provides an overview of the LPS criteria pertinent to the proposed draft amendment.

| Section 3      | Section 34(2) LPS Criteria                                                                                                                  |                                                                                                                                                                |  |
|----------------|---------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| The LPS of     | The LPS criteria to be met by a relevant planning instrument are that the instrument –                                                      |                                                                                                                                                                |  |
| Sub-<br>clause | Requirement                                                                                                                                 | Response                                                                                                                                                       |  |
| (a)            | contains all the provisions that the SPPs specify must be contained in an LPS.                                                              | The proposed draft amendment seeks to<br>amend the LPS by way of introducing a new<br>Site-specific qualification.                                             |  |
|                |                                                                                                                                             | All provisions that the State Planning Provisions (SPPs) specify will continue to apply to the site.                                                           |  |
| (b)            | is in accordance with section 32.                                                                                                           | The proposed draft amendment will satisfy the matters specified in section 32 of the Act, addressed further in <b>Section 3.2</b> of this report.              |  |
| (c)            | furthers the objectives set out in Schedule 1.                                                                                              | Assessment of the proposed draft amendment against the objectives set out in Schedule 1 of the Act is provided in <b>Section 3.1</b> of this report.           |  |
| (d)            | is consistent with each State policy.                                                                                                       | Assessment of the proposed draft amendment against each State Policy is provided in <b>Section 3.3</b> of this report.                                         |  |
| (da)           | satisfies the relevant criteria in relation to the TPPs.                                                                                    | There are no Tasmanian Planning Policies in effect in which to consider the proposed draft amendment against.                                                  |  |
| (e)            | as far as practicable, is consistent with the<br>regional land use strategy, if any, for the<br>regional area in which is situated the land | Assessment of the proposed draft amendment<br>against the Northern Tasmania Regional Land<br>Use Strategy is provided in <b>Section 3.5</b> of this<br>report. |  |

| Section 34 | 2 | I PS | Criteria | 1 |
|------------|---|------|----------|---|
| 3ection 34 | 4 |      | CITCEIL  | ! |

| Sub-   | criteria to be met by a relevant planning i<br>Requirement                                                            | Response                                                                                                                                                                                                                                                                                        |
|--------|-----------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| clause |                                                                                                                       |                                                                                                                                                                                                                                                                                                 |
|        | to which the relevant planning instrument relates.                                                                    |                                                                                                                                                                                                                                                                                                 |
| (f)    |                                                                                                                       |                                                                                                                                                                                                                                                                                                 |
| (g)    | and co-ordinated with any LPSs that apply to municipal areas that are adjacent                                        | In this instance, the site does not adjoin and is<br>not located adjacent to, land that is governed by<br>another LPS within a different municipal area.<br>Accordingly, the proposed draft amendment<br>satisfies section 34(2)(g) of the Act.                                                 |
| (h)    | has regard to the safety requirements set<br>out in the standards prescribed under the<br><i>Gas Safety Act 2019.</i> | The site is located approximately 10km north-<br>east of the nearest applicable Gas Pipeline<br>Corridor. The proposed draft amendment will<br>therefore not affect, or could be affected by, the<br>requirements set out in the standards<br>prescribed under the <u>Gas Safety Act 2019</u> . |



# 2.0 Site and Surrounds

### 2.1 The Site

The site comprises the northern part of an internal lot known as 36 Collins Street, Evandale. The site is owned by Peter Woof, the operator of the Evandale Market.

The land identified for application of the SSQ (Figure 1) is approximately 1800m<sup>2</sup> and is positioned between the main Evandale Market site at Falls Park and the car park associated with the market at 18 Logan Road (Figure 1). The car park is subject to an existing Site-specific Qualification allowing for the Vehicle Parking use on the site.



Figure 1 - Aerial image illustrating the spatial area of the site

Source: base image and data from the LIST (<u>www.thelist.tas.gov.au</u>) © State of Tasmania

The site is currently developed with a shed in the north-western corner and a fenced walkway along the northern boundary, providing access between the car park and the market site, as shown in Figure 2 and Photo 2 below.



Figure 2: Evandale Market – walkway location

Source: base image and data from the LIST (<u>www.thelist.tas.gov.au</u>) © State of Tasmania

The remainder of the site is vacant, with a large, grassed area in the middle and mature trees around it. There is a hedge row established on the eastern side, separating the subject site from the adjacent car park. Photos 1, 2 and 3 below further illustrate the features and context of the site.





Photo 1 - photograph illustrating the location of the site including the existing outbuilding – looking west towards Falls Park



Photo 2 - photograph of the walkway crossing the Site between Falls Park and the market car park



Photo 3 - photograph of the market car park (18 Logan Road)



# 2.2 Zoning and Overlays

The site is assigned to the General Residential Zone under the Scheme. Other zones within proximity to the site include Open Space, Rural, Agriculture and Utilities. The spatial allocation of land use zones is shown in Figure 3 below.

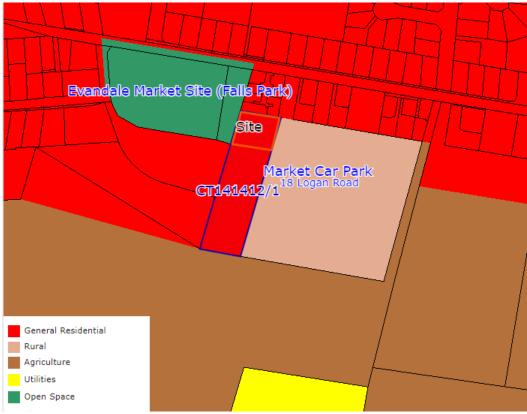


Figure 3 - Zoning of the site and surrounding area

Source: base image and data from the LIST (<u>www.thelist.tas.gov.au</u>) © State of Tasmania

The site is shown within the Bushfire Prone Area, Airport Obstacle Limitation Area and Attenuation Area on the Scheme overlay maps.

# 2.3 Natural Values and Hazards

#### **Bushfire Hazard**

The site is located within a Bushfire Prone Area. The proposal is for a SSQ to make the General retail and hire use class a Discretionary use on the site, with the qualification "If for a market and directly associated with the Evandale market."

The Bushfire-Prone Areas Code would not apply to any future application made under the SSQ, as a market is not a vulnerable or hazardous use and would not require subdivision.

Any bushfire requirements would be addressed through approvals under the Building Act 2016.

#### Potentially Contaminated Land

The site is used and developed with a fitness centre which is not a use listed in Table C14.2 and the site is not known to be potentially contaminated.

#### Landslide Risk

The site is not identified within any landslide hazard bands on the Scheme overlay maps.

#### Flood Hazard

The site is not shown as being subject to a flood risk on the Scheme overlay maps.

#### Scenic Values

The site is not subject to any scenic values mechanisms in the Scheme.

#### **Biodiversity Values**

The site is modified and is identified as urban and agricultural land in TasVeg 4.0 mapping. The site does not contain some mature trees however it is not identified as having biodiversity or other similar natural values.

#### Waterway and Coastal Values

The site is not near the coast and does not contain any waterways.

### 2.4 Local Context

#### 2.4.1 Site and surrounds

The site is an internal lot located immediately to the east of the existing Evandale Market Site at Falls Park. Falls Park is owned by the Northern Midlands Council and used by the Evandale Market under a lease arrangement. Falls Park is in the Open Space Zone and is used as a self-contained caravan and motorhome stop over during the week.

The land to the east of the subject title, addressed as 18 Logan Road, is in the same ownership as the subject site and is developed with a car park that serves the Evandale Market. This land is in the Rural Zone and is subject to a Site Specific Qualification that allowed for the use and development of the site as a car park under the Vehicle Parking use class.

The site is adjoined by General Residential zoned land to the north and west. The parcel to the north is developed with multiple dwellings and the land to the west is developed with a heritage listed property known as Briars Lane. Land to the south of the site is a farm in the Agriculture Zone. The Evandale wastewater treatment ponds operated by Taswater are approximately 150m south of the southern boundary of the subject title.

#### 2.4.2 Northern Tasmanian Land Use Strategy Summary

Evandale is identified as a Satellite Settlement within the Northern Tasmanian Regional Settlement Hierarchy and is a Neighbourhood/Town Centre under the Activity Centres Network (refer to the NRLUS discussion in Section 3.5 of this report).

#### 2.4.3 Infrastructure

The site is not connected to reticulated services.

A sewer main (150mm) crosses the north-western corner of the site and the nearest reticulated water main (100mm) is located on the southern side of Logan Road.

#### 2.4.4 Road Network

The site is an internal lot and does not have direct frontage or access from any road.

The title is currently addressed as 36 Collins Street, though it is not connected to a road physically and does not appear to have right of way or other means of access.

Logan Road is the closest road to the subject site and the adjoining title (18 Logan Road), which is in the same ownership, does have direct access from Logan Road, used for the Evandale Market car park. Logan Road is under the local authority of the Council.

# 3.0 Draft Amendment Statutory Assessment

## 3.1 Objectives of the Land Use Planning and Approvals Act 1993

Section 34(2)(a) of the Act requires that an amendment furthers the Objectives set out in Schedule 1. The following sections detail how the proposed draft amendment furthers these objectives.

| Objective                                                                                                                                                                           | Response                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <ul> <li>(a) to promote the sustainable development of<br/>natural and physical resources and the<br/>maintenance of ecological processes and<br/>genetic diversity; and</li> </ul> | The site is in an urban zone (General Residentia<br>Zone) and is predominantly grass lawn, with some<br>mature trees around the edges of the site that wi<br>not be disturbed by the proposal. There are no<br>communities or species of conservation<br>significance recorded on or close to the site. The<br>site does not contribute significantly to ecological<br>processes or genetic diversity within the local area<br>and region.                                         |
| (b) to provide for the fair, orderly and<br>sustainable use and development of air, land<br>and water; and                                                                          | The draft amendment will provide for fair, order<br>and sustainable use and development. It we<br>provide an opportunity to use a parcel of land for<br>an extension of the established Evandale Marke<br>This is compatible and logical within the context of<br>the established market site and car park and ca<br>be achieved without compromising or distorting th<br>activity centre hierarchy. There are no particula<br>natural or cultural values associated with the land |
| (c) to encourage public involvement in resource management and planning; and                                                                                                        | Public involvement will be undertaken through the exhibition of the proposed amendment.                                                                                                                                                                                                                                                                                                                                                                                            |
| (d) to facilitate economic development in accordance with the objectives set out in paragraphs (a), (b) and (c); and                                                                | The draft amendment will facilitate economic<br>development by allowing for an expansion of the<br>established Evandale Market and meet a deman                                                                                                                                                                                                                                                                                                                                    |

### 3.1.1 Schedule 1 Objectives – Part 1

### PART 1 – Objectives of the Resource Management and Planning System of Tasmania

| Objective                        | Response                                                                                                                                                                                                                  |
|----------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                  | to increase the space available for undercover<br>stalls. This will provide better economic outcomes<br>for the Evandale Market and stallholders as the<br>impact of seasonal weather on market visitation is<br>reduced. |
| resource management and planning | The amendment process represents a sharing of responsibility for resource management and planning between Council the Commission, stakeholders and the community.                                                         |

# 3.1.2 Schedule 1 Objectives – Part 2

| PART 2 – Objectives of the Planning Process Established by this Act                                                                                             |                                                                                                                                                                                                                                                                                                                 |  |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Objective                                                                                                                                                       | Response                                                                                                                                                                                                                                                                                                        |  |
| <ul> <li>(a) to require sound strategic planning and co-<br/>ordinated action by State and local<br/>government; and</li> </ul>                                 |                                                                                                                                                                                                                                                                                                                 |  |
|                                                                                                                                                                 | The proposed SSQ will provide an opportunity to<br>develop a specific parcel of land with a building for<br>the established Evandale Market, which has been<br>operating for over 40 years.                                                                                                                     |  |
|                                                                                                                                                                 | The site is strategically located between the<br>existing market site (Falls Park) and the car park<br>for the market. The site is already developed with<br>a formed walkway that provides safe and<br>coordinated pedestrian access between the car<br>park and market.                                       |  |
|                                                                                                                                                                 | The proposal will not change the underlying zoning<br>of the land as General Residential. The site is<br>constrained in terms of residential development<br>due to being an internal lot without direct frontage<br>to a road and proximity to the Agriculture Zone and<br>Evandale wastewater treatment plant. |  |
|                                                                                                                                                                 | It therefore represents coordinated and sound strategic planning.                                                                                                                                                                                                                                               |  |
| <ul> <li>(b) to establish a system of planning instruments<br/>to be the principal way of setting objectives,<br/>policies and controls for the use,</li> </ul> | The amendment process is part of the system involved in establishing and reviewing planning instruments.                                                                                                                                                                                                        |  |
| development and protection of land; and                                                                                                                         | The draft amendment will involve applying a Site Specific Qualification to part of an existing title.                                                                                                                                                                                                           |  |
|                                                                                                                                                                 | The relevant Zone and Code provisions will continue to apply to the site in relation to the                                                                                                                                                                                                                     |  |



| Response                                                                                                                                                                                                                                                                                                                                                                                              |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| proposed development application that will be facilitated by the proposed draft amendment.                                                                                                                                                                                                                                                                                                            |
| The proposed draft amendment will not have a<br>significant impact on environmental values<br>associated with the land and water resources<br>within the site and surround.<br>The future use and development that will be<br>facilitated by the proposed draft amendment for an<br>expansion of the Evandale Market, will have a ne<br>community benefit from an economic and social<br>perspective. |
| The proposed draft amendment is consistent with<br>the relevant State, regional and local strategy and<br>policy directions which broadly seek to achieve<br>sustainable development that does no<br>compromise environmental, social, economic<br>conservation and resource management<br>objectives.                                                                                                |
| The proposed planning scheme amendment is considered under section 37(1) of the Act.                                                                                                                                                                                                                                                                                                                  |
| The proposed draft amendment will provide the<br>ability for the site to be developed with an<br>extension of the well-established Evandale<br>Market, which is popular with both locals and<br>tourists.<br>The proposal contributes to ensuring a pleasant                                                                                                                                          |
| efficient and safe environment for working, living and recreating in northern Tasmania.                                                                                                                                                                                                                                                                                                               |
| The draft amendment will not result in any impact<br>on a place listed or known to be significant for its<br>scientific, aesthetic, architectural, historical o<br>cultural value.                                                                                                                                                                                                                    |
| The site is capable of being serviced by road<br>sewer, water, stormwater and electricit<br>infrastructure with capacity.                                                                                                                                                                                                                                                                             |
| The site is not subject to the Protection of<br>Agricultural Land Policy, as addressed further in<br>Section 3.3.2 of this report.                                                                                                                                                                                                                                                                    |
|                                                                                                                                                                                                                                                                                                                                                                                                       |

# 3.2 Section 32 of the Land Use Planning and Approvals Act 1993

Section 32(3) of the Land Use Planning and Approvals Act 1993 states the following in relation to the contents of the Local Provisions Schedule (LPS).

(3) Without limiting subsection (2) but subject to subsection (4), an LPS may, if permitted to do so by the SPPs, include -

(a) ...

- (b) ...
- (c) a site-specific qualification, being a provision, or provisions, in relation to a particular area of land, that modify, are in substitution for, or are in addition to, a provision, or provisions, of the SPPs.

Then, at sub-section (4) states that -

- (4) An LPS may only include a provision referred to in subsection (3) in relation to an area of land if -
  - (a) a use or development to which the provision relates is of significant social, economic or environmental benefit to the State, a region or a municipal area; or
  - (b) the area of land has particular environmental, economic, social or spatial qualities that require provisions, that are unique to the area of land, to apply to the land in substitution for, or in addition to, or modification of, the provisions of the SPPs.

The proposed draft amendment seeks to apply a Site Specific Qualification (SSQ) over part of a title, as described above. The SSQ is intended to allow use development for a market on this site, specifically for a new building to house undercover market stalls for the Evandale Market. The proposal is assessed against the requirements of Section 32(4) in the table below.

#### Section 32(4) Contents of LPS

| Sub-clause | Requirement                                                                                                                                                             | Response                                      |
|------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------|
| (a)        | A use or development to which the<br>provision relates is of significant social,<br>economic or environmental benefit to the<br>State, a region or a municipal area; or | market that has been operating at Falls Park, |

An LPS may only include a provision referred to in subsection (3) in relation to an area of land

## Section 32(4) Contents of LPS

| Sub-clause | Requirement                                                                   | Response                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
|------------|-------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|            |                                                                               | 3000 visitors per week spend a modest \$1<br>each, that would equate to \$30,000 eac<br>week.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
|            |                                                                               | Other businesses in Evandale also benef<br>from the influx of visitors each Sunday<br>Evandale is an historic village, known as<br>great destination for antique and collectabl<br>shopping and cafes.                                                                                                                                                                                                                                                                                                                                                                                                    |
|            |                                                                               | The proposed draft amendment seeks t<br>amend the LPS by way of inserting a Sit<br>Specific Qualification (SSQ) within th<br>Northern Midlands Local Provision<br>Schedule.                                                                                                                                                                                                                                                                                                                                                                                                                               |
|            |                                                                               | The SSQ will allow for a market, under th<br>General Retail and Hire use class to b<br>considered as a Discretionary use on th<br>identified site, directly associated with th<br>established Evandale Market.                                                                                                                                                                                                                                                                                                                                                                                            |
|            |                                                                               | The Evandale Market has identified a<br>increase in demand for indoor market space.<br>The proposed amendment would allow for<br>use and development of a dedicated buildin<br>on the identified site, between Falls Park an<br>the existing car parking area. Increase<br>space for undercover stalls is desired to<br>reduce the impact of poor weather on patron<br>numbers. Also currently, indoor stall holden<br>are required to completely pack up their stall<br>in the Falls Park Pavilion for the Glover A<br>Prize event each year. A dedicated space w<br>not be subject to this requirement. |
|            |                                                                               | The proposal will allow for an expansion of<br>indoor stalls, providing security for sta-<br>holders and reduction of the impact of poor<br>weather. The additional space will allow for<br>increased number and variety of stalls<br>contributing to the overall success of the<br>Evandale Market.                                                                                                                                                                                                                                                                                                      |
| (b)        | environmental, economic, social or spatial qualities that require provisions, | Road), which makes it particularly suited for                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |



## 3.3 State Policies

The following section assesses the draft amendment against each of the current State Policies.

### 3.3.1 Tasmanian State Coastal Policy 1996

The site is located more than 1km from the coastal zone, which is defined by reference to State Waters, and the State Policy therefore does not apply.

### 3.3.2 State Policy on the Protection of Agricultural Land 2009

The provisions of the State Policy are reflected in the Rural and Agriculture Zones in the Scheme. The site is currently zoned General Residential and no change to the underlying zoning is proposed.

Accordingly, the site is not contemplated by the provisions of the Protection of Agricultural Land Policy.

### 3.3.3 State Policy on Water Quality Management 1997

The provisions of the State Policy on Water Quality Management 1997 are reflected in the Natural Assets Code in the Scheme. The site is not subject to any component of the Natural Assets Code.

Notwithstanding, permit conditions are capable of being applied to ensure appropriate performance measures are implemented to protect water quality, limit runoff during construction phases and address stormwater discharge from the site associated with the proposed use and development that is facilitated by the proposed draft amendment. The draft amendment is therefore consistent with the State Policy.

#### **3.3.4 National Environmental Protection Measures**

Section 12A of the *State Policies and Projects Act 1993* states that a National Environment Protection Measure is taken to be a State Policy.

The National Environmental Protection Measures (NEPMs), which have been adopted as State Policies, relate to ambient air quality, diesel vehicle emissions, assessment of site contamination, used packing material, movement of controlled waste between States and Territories and the national pollutant inventory. The NEMPs therefore relate to matters that are not affected by the proposed amendment.



## 3.4 Tasmanian Planning Policies

Section 34(2)(da) of the Act requires an amendment to satisfy the relevant criteria of a Tasmanian Planning Policy ("TPP"). There are no TPPs currently in effect and on that basis the criterion is met.

## 3.5 Northern Tasmania Regional Land Use Strategy

The Northern Tasmania Regional Land Use Strategy ('**NTRLUS**') was originally declared by the Minister for Planning in accordance with the relevant provisions of the Act on 27 October 2011. The current version was amended on 23 June 2021 and provides a framework for the sustainable use of land in the region.

The NTRLUS is a strategic regional land use plan for the eight (8) council areas in the north and north-east of Tasmania. It has a 20-year time horizon to 2032 for integrated infrastructure, land use development and transport planning, and is underpinned by economic development, social and environmental strategies.

The NTRLUS defines three key land use categories to direct the allocation of all land in the Region. These categories are:

- Urban Growth Areas
- Rural Areas
- Natural Environment Areas

Urban Growth Areas comprise land within developed urban settlements or areas intended for urban development as identified in a Priority Consolidation Area, Supporting Consolidation Area or Growth Corridor on the Regional Framework Maps.

The Regional Framework Plan for the Northern Townships (Map G.3 in the NTRLUS) identifies the site within a Supporting Consolidation Area within Evandale (see Figure 4).

It is noted that for the purposes of the Activity Centre Hierarchy, Evandale is classified as a Neighbourhood or Town Activity Centre and in the Regional Settlement Hierarchy Evandale is classified as a Satellite Settlement.

Measured form and function

Map G.3 Regional Framework Plan: Northern Townships (Longford, Perth and Evandale)

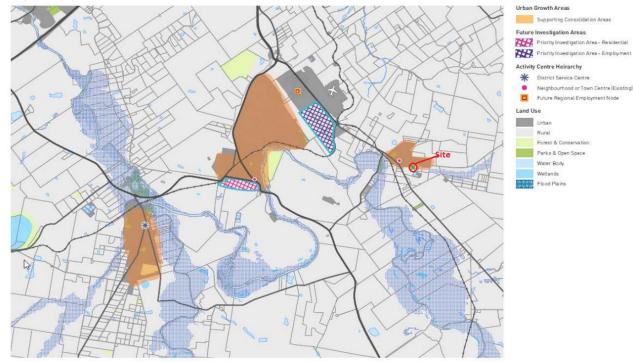


Figure 4 – Map G.3 Regional Framework Plan: Northern Townships (Longford, Perth and Evandale), with the approximate location of the site marked

The section of the NTRLUS that is relevant to the proposed draft amendment is the Regional Activity Centre Network Policy.

The Key Activity Centre Networks Strategies set out in section E3.3 of the NTRLUS are addressed in Table 1 below.

#### **Table 1 - Key Activity Centre Network Strategies**

| E3.3 Key Activity Centre Network Strategies                                                                                                                                                                                    |                                                                                                                                                                                                         |  |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Planning for and development of the Regional Activity Centre Network should apply the followir strategies:                                                                                                                     |                                                                                                                                                                                                         |  |
| Strategy                                                                                                                                                                                                                       | Response                                                                                                                                                                                                |  |
| Implement a regional activity centre network to<br>support a wide range of land uses and activities<br>consistent with the role and function of centres<br>described in the Regional Activity Centre<br>Hierarchy (Table E.3). | as a Town Activity Centre and assist the growth of the Evandale Market, which is an established                                                                                                         |  |
| Strengthen the Region's capacity to deliver high<br>order government, community, commercial and<br>private sector services and facilities through an<br>integrated network of activity centres.                                | attraction in the town.<br>The use and development that will be facilitated by<br>proposed draft amendment will support the<br>established integrated network of activity centres<br>within the region. |  |
| Support the primacy and role of the Launceston PAC.                                                                                                                                                                            | The proposed draft amendment will not impact the primacy and role of the Launceston PAC.                                                                                                                |  |
| Enable the provision and retention of critical services and facilities, particularly in rural areas, by                                                                                                                        | The proposed draft amendment will not impact established rural activity centres and settlements.                                                                                                        |  |



### E3.3 Key Activity Centre Network Strategies

Planning for and development of the Regional Activity Centre Network should apply the following strategies:

| strategies:                                                                                                                                                        |                                                                                                                                                                                                                                                                                                                                                                                                                       |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Strategy                                                                                                                                                           | Response                                                                                                                                                                                                                                                                                                                                                                                                              |
| containing the network to a limited number of<br>strategically located rural centres that can be<br>conveniently and widely accessed and efficiently<br>supported. | established market in the Satellite Town of                                                                                                                                                                                                                                                                                                                                                                           |
| Promote accessibility of employment to support sustainable development.                                                                                            | The proposed draft amendment will facilitate direct<br>and indirect impacts upon employment within the<br>Region by supporting the growth and development<br>of the Evandale Market and associated<br>businesses.                                                                                                                                                                                                     |
| Promote efficient land use, transport and infrastructure planning to reduce dependence on private vehicle travel.                                                  | The proposed draft amendment will facilitate a future development associated with the existing Evandale Market.                                                                                                                                                                                                                                                                                                       |
|                                                                                                                                                                    | The proposal will not detrimentally impact transport and infrastructure planning.                                                                                                                                                                                                                                                                                                                                     |
| Plan the development of each activity centre relative to its identified function, role and anticipated catchment to:                                               |                                                                                                                                                                                                                                                                                                                                                                                                                       |
| <ul> <li>Create economic growth by co-locating a mix of land uses;</li> </ul>                                                                                      | The proposed draft amendment would allow for<br>future development to expand the undercover area<br>available for the Evandale Market. The site is<br>strategically located between the existing market<br>site (Falls Park) and the market car park. The<br>Evandale Market is in close proximity to other<br>businesses and attractions in Evandale,<br>contributing to the economic growth of the broader<br>town. |
| <ul> <li>Concentrate goods and services more<br/>efficiently;</li> </ul>                                                                                           | The proposal will enable the concentration of goods and services within established retail networks.                                                                                                                                                                                                                                                                                                                  |
|                                                                                                                                                                    | The future retail development will not affect<br>established and proposed locations for<br>government investment in public transport, health,<br>education, cultural and entertainment facilities.                                                                                                                                                                                                                    |
| <ul> <li>Provide focus for community and social<br/>interaction;</li> </ul>                                                                                        | The proposed draft amendment will support the expansion of the existing Evandale Market, a popular attraction that provides for community and social interaction.                                                                                                                                                                                                                                                     |
| <ul> <li>Promote sustainable travel and access to<br/>transport infrastructure and networks;</li> </ul>                                                            | The proposal will not impact the availability of sustainable travel or transport and infrastructure networks.                                                                                                                                                                                                                                                                                                         |
| <ul> <li>Integrate land use and transport to support<br/>walking, cycling and public transport; and</li> </ul>                                                     | The use and development facilitated by the<br>proposed draft amendment will not alter the<br>existing walking, cycling and public transport<br>infrastructure.<br>Evandale is a walkable town with good quality<br>footpaths.<br>Evandale can be accessed by bus to and from<br>Launceston, 7 days a week.                                                                                                            |

#### E3.3 Key Activity Centre Network Strategies

Planning for and development of the Regional Activity Centre Network should apply the following strategies:

| Strategy | Response                                                                                 |
|----------|------------------------------------------------------------------------------------------|
|          | The proposed draft amendment is not directly related to residential use and development. |

Overall, the proposed draft amendment will not compromise, distort or be discordant with the Specific Policies and Actions of the Regional Activity Centre Network Policy set out in section E3.4 of the NTRLUS.

Specific Policies and Actions relevant to the proposal are set out in Table 2 below.

| Specific Policies and Actions                                                                                                                                                                                                                                                                                                                                                                                                                                  |                                                                                                                                                                                                                                                                                                                                                                                                    |                                                                                                                                                                                                                                                                                                                                                                  |  |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Policy                                                                                                                                                                                                                                                                                                                                                                                                                                                         | Action                                                                                                                                                                                                                                                                                                                                                                                             | Response                                                                                                                                                                                                                                                                                                                                                         |  |
| lower order activity centres,<br>particularly neighbourhood and<br>rural town centres. This will<br>support and strengthen local<br>communities and encourage a                                                                                                                                                                                                                                                                                                | <b>RAC-A5</b><br>Provide for lower order activity<br>centres to be sustained through a<br>local residential strategy or<br>development plans to create<br>vibrant and sustainable regional<br>and rural communities. It should<br>strengthen their role and<br>function, maintaining and<br>consolidating retail attractions,<br>local employment opportunities,<br>public amenities and services. | The proposal will support the role<br>of Evandale as a Town Activity<br>Centre by allowing for the growth<br>of the Evandale Market, which is<br>a well-known and established<br>attraction in the town.                                                                                                                                                         |  |
| RAC-P5RAC-A6Provide safe and amenable<br>access to Activity Centres, for all<br>members of the community, by<br>supporting active transport<br>opportunities that encourage<br>people to walk, cycle and use<br>public transport.Support the improved use of<br>public transport and alternative<br>modes of transport, pedestrian<br>amenity and urban environments<br>in a coordinated and consistent<br>manner between the higher order<br>activity centre. |                                                                                                                                                                                                                                                                                                                                                                                                    | The site is located in an area of<br>Evandale which contains<br>footpaths and pedestrian access<br>for the Evandale Market.<br>Locals are able to access the site<br>by active transport methods and<br>there is a bus service to<br>Evandale from Launceston<br>including on weekends.<br>Safe and amendable access will<br>be able to be provided to the site. |  |
| <b>RAC-P9</b><br>Discourage 'out-of-centre'<br>development and provide for new<br>development that supports the<br>Regional Activity Centres<br>Network and the integrated<br>transport system.                                                                                                                                                                                                                                                                | RAC-A11<br>Undertake master planning for<br>the major regional activity<br>centres, taking into account the<br>Regional Activity Centres<br>Network and supporting policies<br>to encourage in-centre<br>developments. Master plans                                                                                                                                                                | is not considered to be an 'out-of-<br>centre' development. The site is<br>located within the urban area of<br>Evandale, which is a Town                                                                                                                                                                                                                         |  |

#### Table 2 - Specific Policies and Actions of the Regional Activity Centre Network Policy.

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| Specific Policies and Actions                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |                                                                                                                                                                           |                                                                                                                                                                                                                                                                                                    |  |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Policy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Action                                                                                                                                                                    | Response                                                                                                                                                                                                                                                                                           |  |
| <ul> <li>Development applications that are 'out of centre' will only be considered if all of the following criteria are adequately addressed:</li> <li>Community need;</li> <li>No adverse impact on existing activity centres; and</li> <li>Synergy with existing employment hubs (i.e. health, education, research).</li> <li>Overall, community benefit must be demonstrated through a social and economic impact assessment to reflect the strategic directions and policies of the RLUS.</li> </ul> | development capacity audit,<br>public consultation, opportunities<br>and constraints assessment,<br>methods to improve urban<br>amenity and an economic                   |                                                                                                                                                                                                                                                                                                    |  |
| <b>RAC-P10</b><br>Provide for a range of land uses<br>to be incorporated into activity<br>centres appropriate to their role<br>and function within the Activity<br>Centres Hierarchy.                                                                                                                                                                                                                                                                                                                    | <b>RAC-A13</b><br>Focus higher density residential<br>and mixed-use development in<br>and around regional activity<br>centres and public transport<br>nodes and corridors | The proposed amendment will<br>support and allow for an<br>expansion of the existing<br>Evandale Market, an established<br>land use in the Evandale activity<br>centre. The popular market is a<br>key tourism and economic driver<br>for the town and has been in<br>operation for over 45 years. |  |
| RAC-P12                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | RAC-A15                                                                                                                                                                   |                                                                                                                                                                                                                                                                                                    |  |
| encourage local employment. In most instances this will consist of                                                                                                                                                                                                                                                                                                                                                                                                                                       | support small businesses to<br>establish and operate, while<br>facilitating relocation into activity                                                                      | support and allow for an expansion of the existing                                                                                                                                                                                                                                                 |  |



# 3.6 Northern Midlands Strategic Plan 2021-2027

The Northern Midlands Strategic Plan 2021-2027 (Strategic Plan) is prepared under the Local Government Act 1993. It outlines Council's long-term strategic priorities, vision and mission across a range of operations.

The Strategic Plan set out four key priorities for the Northern Midlands Council:

- 1) Lead: Serve with honesty, integrity, innovation and pride;
- 2) Progress: Economic health and wealth grow and prosper;
- 3) People: Cultural and society a vibrant future that respects the past; and
- 4) Place: Nurture our heritage environment.

The Vision included in the Strategic Plan is:

Northern Midlands is an enviable place to live, work and play. Connected communities enjoy safe, secure lives in beautiful historical towns and villages. Our clean, green agricultural products are globally valued. Local business and industry is strongly innovative and sustainable.

The relevant Strategic Outcomes are identified and addressed in Table 3.

| Prog | Progress: Economic health and wealth – grown and prosper   |                                                                                                                                                                                                                                                                                                                            |  |
|------|------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Stra | tegic Outcome                                              | Response                                                                                                                                                                                                                                                                                                                   |  |
| 2.4  | Support and attract wealth-producing business and industry | The proposed draft amendment will provide a pathway for a subsequent development application for use and development of the site associated with the popular Evandale Market.                                                                                                                                              |  |
|      |                                                            | The proposal will directly support the growth and expansion of businesses that trade at the Evandale Market.                                                                                                                                                                                                               |  |
|      |                                                            | Increasing the footprint and viability of the<br>Evandale Market (especially during poor<br>weather) by creating additional undercover area<br>for stalls will also indirectly support the broader<br>prosperity of Evandale and the Northern<br>Midlands region by continuing to bring people to<br>the town each Sunday. |  |
| Peo  | ple: Culture and society – a vibrant future th             | nat respects the past                                                                                                                                                                                                                                                                                                      |  |
| Stra | tegic Outcome                                              | Response                                                                                                                                                                                                                                                                                                                   |  |
| 3.2  | Developments enhance existing cultural amenity             | The proposed draft amendment will allow for<br>enhancement and expansion of the Evandale<br>Market, which already has a notable cultural<br>benefit for the region as a tourist attraction and<br>activity for locals.                                                                                                     |  |
| 3.4  | Towns are enviable places to visit, live and work          | The proposed draft amendment will further<br>facilitate the role the popular Evandale Market<br>plays to attract people to visit, live and work in<br>the town and region.                                                                                                                                                 |  |

Table 3 - Relevant Strategic Outcomes of the Northern Midlands Strategic Plan

| Place             | Place: Nurture our heritage environment               |                                                                                                                                                                                                                                                                                                                                                                                                 |  |
|-------------------|-------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Strategic Outcome |                                                       | Response                                                                                                                                                                                                                                                                                                                                                                                        |  |
| 4.4               | Our heritage villages and towns are high value assets | The proposed draft amendment will allow for<br>expansion of the Evandale Market in a strategic<br>location between Falls Park and the existing<br>market car park. The proposal will not negatively<br>impact the built heritage of Evandale and will<br>contribute to the continued growth of Evandale<br>Market as a tourist attraction, bringing visitors to<br>the heritage town each week. |  |

# 3.7 Adjacent Local Government Areas

Section 34(2)(g) of the Act requires the amendment, as far as practicable, to be consistent and coordinated with any LPS applying to adjacent local government areas. The proposed amendment relates to a site-specific qualification that applies to an individual title, which is not directly adjacent to a neighbouring Local Government Area. It will therefore not affect any adjacent LPS.

# 3.8 Gas Safety Act 2019

Section 34(2)(h) requires the amendment to have regard to the safety requirements set out in the standards prescribed under the *Gas Safety Act 2019*. The proposed amendment does not affect the attainment of these requirements because it will not have an adverse impact on any aspect of the gas supply industry.

# 3.9 Code Summary

| Clause Code Applicability |                                           | Applicability                                                                                                                                                              |
|---------------------------|-------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| C1.0                      | Signs Code                                | Not Applicable - no development is proposed.The future development will be subject to the requirements of the Code if signage is proposed.                                 |
| C2.0                      | Parking and Sustainable<br>Transport Code | Applicable - no development is proposed.<br>The Code applies to all use and development.<br>Future use and development will be subject to the<br>requirements of the Code. |
| C3.0                      | Road and Railway Assets Code              | <b>Applicable -</b> no development is proposed.<br>The future development will be subject to the requirements of the Code as applicable.                                   |

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| Tasmanian Panning Scheme – Launceston |                                                            |                                                                                                                                                                                                                           |
|---------------------------------------|------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Clause                                | Code                                                       | Applicability                                                                                                                                                                                                             |
| C4.0                                  | Electricity Transmission<br>Infrastructure Protection Code | <b>Not Applicable</b> - the site is not located within an electricity transmission corridor, communications station buffer area or substation facility buffer area.                                                       |
| C5.0                                  | Telecommunications Code                                    | <b>Not Applicable</b> - the proposal does not involve development for a telecommunications facility.                                                                                                                      |
| C6.0                                  | Local Historic Heritage Code                               | <b>Not Applicable</b> - the code is not applicable in accordance with clause C6.2 of the Scheme.                                                                                                                          |
| C7.0                                  | Natural Assets Code                                        | <b>Not Applicable</b> - the site is not subject to a watercourse<br>and coastal protection area, coastal refugia area or priority<br>vegetation area.                                                                     |
| C8.0                                  | Scenic Protection Code                                     | Not Applicable - the site is not mapped as being within a scenic protection area.                                                                                                                                         |
| C9.0                                  | Attenuation Code                                           | Applicable - no development is proposed.                                                                                                                                                                                  |
|                                       |                                                            | The site is within known attenuation areas associated with<br>the Tasmanian Gun Club at Nile Road and the TasWater<br>sewerage lagoons. Future use and development will need<br>to consider the requirements of the Code. |
| C10.0                                 | Coastal Erosion Hazard Code                                | <b>Not Applicable</b> - the site is not within a coastal erosion hazard area.                                                                                                                                             |
| C11.0                                 | Coastal Inundation Hazard<br>Code                          | <b>Not Applicable</b> - The site is not located within a coastal inundation hazard area.                                                                                                                                  |
| C12.0                                 | Flood-Prone Areas Hazard<br>Code                           | <b>Not Applicable</b> - The site is not located within a flood-<br>prone hazard area.                                                                                                                                     |
| C13.0                                 | Bushfire-Prone Areas Code                                  | Applicable - The site is mapped as bushfire prone on the overlay maps.                                                                                                                                                    |
|                                       |                                                            | Future use and development will need to consider the requirements of the Code.                                                                                                                                            |
| C14.0                                 | Potentially Contaminated Land<br>Code                      | <b>Not Applicable</b> - The site is not known to be located on land which is potentially contaminated.                                                                                                                    |
| C15.0                                 | Landslip Hazard Code                                       | <b>Not Applicable</b> - The site is not mapped as being subject to a landslip hazard band.                                                                                                                                |
| C16.0                                 | Safeguarding of Airports Code                              | Applicable – The site is within an airport obstacle limitation area. The AHD height specified for the OLS area is 211m.                                                                                                   |
|                                       |                                                            | The future development will be subject to the requirements of the Code.                                                                                                                                                   |



# 4.0 Conclusion

The draft amendment seeks to introduce a Site-Specific Qualification to the Northern Midlands Local Provision Schedule to allow for use and development of a building associated with the Evandale Market on part of 36 Collins Street, Evandale.

The purpose of the proposed draft amendment is to enable consideration of a development application for construction of a new building associated with the Evandale Market. The building would be used to house indoor market stalls to expand the existing Sunday market.

The proposed amendment represents coordinated and sound strategic planning and complies with the relevant requirements of the Act.

It is recommended that the proposed planning scheme amendment be initiated and subsequently approved.

Measured form and function 6 4

# Appendix A

Certificate of Title